

October 11, 2011

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"Judges, Youth Corrections Experts, and Advocates Thank Governor Kasich, General Assembly Leaders for Passage of Historic Juvenile Justice Reforms" Governor Signs HB 86 into Law, Columbus, OH, June 29, 2010



"This is a great story. Fewer kids in our institutions. More in community settings. What we know is if we can successfully apply community treatment, we have much better outcomes than when we lock people up and throw away the key. And that is what we are all searching for."

—Ohio Governor John Kasich

# HB 86 (& Ohio State Budget) Juvenile Justice Reforms

#### 129th General Assembly Regular Session 2011-2012

Am. Sub. H. B. No. 86

#### Representatives Blessing, Heard

Cosponsors: Representatives Uecker, Slaby, Amstutz, Anielski, Antonio, Barnes, Beck, Blair, Boose, Boyd, Brenner, Bubp, Buchy, Carney, Celeste, Clyde, Coley, Combs, Derickson, Dovilla, Driehaus, Duffey, Fedor, Foley, Garland, Gonzales, Grossman, Hackett, Hagan, C., Henne, Luckie, Mallory, Martin, McClain, McGregor, McKenney, Mecklenborg, Milkovich, Murray, Newbold, O'Brien, Okey, Patmon, Peterson, Pillich, Schuring, Sears, Sprague, Sykes, Szollosi, Thompson, Winburn, Yuko Speaker Batchelder Senators Bacon, Beagle, Brown, Coley, Daniels, Hite, Jones, Kearney, LaRose, Lehner, Manning, Niehaus, Obhof, Sawyer, Schiavoni, Seitz, Smith, Tavares, Turner, Wagoner, Widener, Wilson

#### A BILL

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To amend sections 109.42, 307.93, 309.18, 341.12,
   926.99, 1333.99, 1707.99, 1716.99, 2151.23,
  2152.02, 2152.021, 2152.12, 2152.13, 2152.14,
  2152.17, 2152.22, 2301.27, 2301.30, 2717.01,
   2743.51, 2743.56, 2743.59, 2743.60, 2901.08,
   2903.01, 2903.11, 2903.12, 2903.13, 2905.01,
   2905.02, 2907.21, 2907.22, 2907.323, 2909.03,
   2909.05, 2909.11, 2911.12, 2913.01, 2913.02,
   2913.03, 2913.04, 2913.11, 2913.21, 2913.31,
   2913.32, 2913.34, 2913.40, 2913.401, 2913.42,
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   2913.421, 2913.43, 2913.45, 2913.46, 2913.47,
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   2913.48, 2913.49, 2913.51, 2913.61, 2915.05,
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   2917.21, 2917.31, 2917.32, 2919.21, 2919.22,
   2921.13, 2921.34, 2921.41, 2923.01, 2923.31,
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- Promotes "research-supported, outcome-based" practices with RECLAIM & reallocation of institutional cost savings into evidence-based programs
- Creates a uniform juvenile competency law
- Increases judicial discretion in some instances
- Changes some statutory sentencing laws and adds a narrow reverse waiver provision
- Creates an Interagency Mental Health
  Juvenile Justice Task Force with child
  and adolescent development expertise

## Vision to Action

- "National Campaign to Reform State Juvenile Justice Systems" initiated by MacArthur Foundation\*\*
- JJ Stakeholders convened by Ohio Supreme Court Justices Stratton & McGee-Brown
- National-local strategy team:
  - funders
  - communication & media consultants
  - lobbyists
  - researchers & policy expertise
  - advocates
  - practitioners
  - etc.



## Building the Bridge



- Research-informed
- Aligned with child & adolescent development principles
- Product of a collaborative, bi-directional process
- Relevant to current political climate

## Policy Broker/ Bridge-Builder



- Dual coordination & translation roles
- Core policy team
- Key informants
- Shared Guiding Principles
- Research Identify,
   Review, Present
- JJ as a "social problem": cost drivers & benefits
- Policy opportunities & framework
- Political compromise

Research Translation: Juvenile Justice as a compelling social problem in Ohio

Child well-being& outcomes

System challenges

Community impacts

Cost drivers

Effective
 alternatives to
 status quo



## **Policy Opportunity**

Conceptual policy framework to address Juvenile Justice social problem ("Rightsizing JJ in Ohio"):

- 1) child development-informed
- 2)research/evidence-supported practices
- 3)expansion of judicial discretion and reduction of mandatory approach to justice
- 4) diversion and prevention strategies
- 5)consistent with public reinvestment and costbenefit values

## Bridge-building continues

Public education

Implementation & Finetuning

• Future reforms



## A Bridge to Somewhere

#### **Patrick J. Kanary**

The Role of Evidence Based Practices





#### What Do We Mean By Evidence-Based practices?

A program or practice that has been demonstrated through scientific studies to be effective in improving outcomes for a specific population.



#### What is the shared vision among multiple stakeholders?



- Cost effectiveness
- Relevant outcomes
- Community safety
- Meets common goals of multiple systems
- Solid research and evaluation activities
- Impacts a significant issue or population

## What did we use to set the stage

- Gund Foundation Survey results
- Data from the Behavioral Health/Juvenile Justice initiative
- Data from effective programs focused on the target population
- Cost benefit information from these programs
- Direct connection to Legislator's communities

## **Gund Survey**

- 70% of key community stake holders indicated that diversion programs are seeing more mental health and substance abusing youth
- 80% of the respondents said they see an increase over the last few years in treatment referrals of youth to community programs
- 80% of the respondents expressed concern over resources, including not enough investment in evidence based programs

### Behavioral Health/Juvenile Justice Initiative (BHJJ)

- Strategically focused on the identification and diversion of deep-end youthful offenders with serious behavioral health needs from ODYS, based on needs as identified by the participating courts
- Reliance on effective home and community-based interventions
- Significant improvement in Ohio
   Scales from intake to termination
- Significant improvements in Trauma
   Symptom Checklist for Children
- Substantially reduced risk over time for out of home placement
- Increased school attendance
- Decreased contact with law enforcement

#### Cost effective

- Over \$16.4 million dollars in placement costs saved by investing \$3 million dollars in intensive home based treatment
- Total Cost Benefit over \$13.4 million dollars saved for 394 youth served
- The total cost savings per youth is \$34,154
- For every dollar spent in IHBT/MST there was a return of \$5.55 in placement costs avoided.



Information	Calculation	Cost	Benefit
86% of 394 youth served remained in the home (339)	339 youth X		<b>\$19,590,132</b> Placement costs avoided
Average cost of placement \$57,788	\$57,788 = \$19,590,132		
IHBT Grant FY 08 & 09 (394 youth)	394 x \$7,500 = \$2,955,000	\$2,955,00 Total cost of IHBT	
Typical Case Rate for IHBT = \$7,500			
55 youth placed	55 x \$57,788= \$3,178,340	\$3,178,340 Total cost of placement	
Average cost of placement \$57,788			
			Total Benefit
394 youth served in IHBT Grant FY 08 and 09	Cost saved minus cost of IHBT and cost of youth placed		\$13,456,792 (for all youth served)
	\$13,456,792 divided by total youth served (394)		\$34,154 (Cost savings per youth)
	Total Benefit (19,590,132 – 3,178,340)/Total Service Cost (2,955,000)	For every (\$1) dollar spent in IHBT	\$5.55 is returned in placement costs avoided

# What spoke to policy makers: Key and relevant Outcomes

- Kids living at home and in community
- Attending and achieving in school
- Reduced court involvement
- Reduced substance abuse
- Increased family functioning
- Increased pro-social activities



### **Demonstrate Program Effectiveness**

Ohio MST Dashboard FY 09, FY 10, FY 11

Indicator	Value (Target)	
Total Cases Discharged	1598	
Percent of youth at home	87.84% (90%)	
Percent of youth in school	86.89% (90%)	
Percent of youth with no new arrests	77.79% (90%)	
Percent of youth completing treatment	85.39% (85%)	
Average Adherence Score	0.703 (0.61)	

#### Response from Legislators

"As a businessman I 'get' the attention to quality assurance and outcomes. That makes sense."

Representative Ross McGregor in response to HB 86 testimony



#### How were outcomes achieved?



- Use of the 'right' intervention
- Successful implementation
- Dedicated workforce
- Ongoing support, coaching, training
- Outcome data collection
- Sharing results with key stakeholders

# Gund JJ Grantmaking:

Ohio & Cuyahoga County Juvenile Justice Reform

